

NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE **40 NORTH PEARL STREET** ALBANY, NY 12243-0001

Andrew M. Cuomo Governor

Informational Letter

Section 1						
Transmittal:	11-INF-05					
To:	Local District Commissioners					
Issuing Division/Office :	Bureau of Audit and Quality Improvement					
Date:	May 16, 2011					
Subject:	Cost Avoidance Calculations for Program Integrity Initiatives					
Suggested Distribution:	Fraud Directors					
	Front End Detection System (FEDS) Coordinators					
	Temporary Assistance (TA) Directors					
	Food Stamps (FS) Directors					
	Staff Development Coordinators					
	Fair Hearings Staff					
Contact Person(s):	Robert Antonacci at robert.antonacci@otda.state.ny.us 518.473.9507					
	Ellen Miller at Ellen.miller@otda.state.ny.us 518.408.5853 or					
	the OTDA/Program Integrity contact for the Program Integrity initiative					
Attachments:	Attachment 1 – Cost Avoidance Calculation Chart					
Attachment Ava Line:	ilable On – X					

Filing References

Previous ADMs/INFs	Releases Cancelled	Dept. Regs.	Soc. Serv. Law & Other Legal Ref.	Manual Ref.	Misc. Ref.
06 INF- 16	08 INF-13				

Section 2

I. Purpose

The purpose of this INF is to provide Local Departments of Social Services (LDSSs) with the revised cost avoidance figures OTDA will be using for its Program Integrity initiatives. OTDA/Program Integrity will begin to apply these revised figures for any application/case actions taken <u>on or after April 1, 2011</u>. These figures will be replacing those in the last Cost Avoidance INF issued, 08 INF-13.

II. Background

The Program Integrity efforts of LDSS eligibility and investigative staff have a tremendous positive impact on reducing local/State/federal program expenditures. Application denials, case closings and grant reductions are a critical part of correct eligibility determinations and maintaining the integrity of assistance programs. These actions fulfill OTDA requirements as well as federal regulatory requirements for assistance programs.

In an attempt to quantify the savings achieved through eligibility and investigative efforts that result in correct eligibility actions, cost avoidance calculation estimates are used. Cost avoidance is the mathematical calculation of either what an application might have cost local/State/federal governments if it had not been denied, or what a recipient receiving benefits would have continued to cost local/State/federal governments if the case had not been closed or the benefit payment reduced.

The attached cost avoidance calculation estimates may also be helpful when considering necessary eligibility and investigative staffing levels or when projecting budgetary savings against the cost of these positions. LDSSs may opt to use OTDA's cost avoidance figures or may prefer to use figures that reflect their county's averages, rather than statewide averages.

III. Program Implications

Attachment 1 contains cost avoidance calculation estimates for the following Program Integrity initiatives:

- A. Automated Finger Imaging System (AFIS)
- B. Electronic Benefit Transfer (EBT) Out-of-State TA Match
- C. Front End Detection System (FEDS)/Eligibility Verification Review (EVR)
- D. Intentional Program Violation (IPV)
- E. National Directory of New Hires (NDNH)/Verified Employment Data (VED) Match
- F. Prison Match (State)
- G. Public Assistance Reporting Information System (PARIS) Match

These amounts for each assistance program were calculated through formulas that determined statewide average payment levels. These amounts were provided by budget and program staff within and outside of OTDA/Program Integrity. Page 2 of Attachment 1 contains a detailed explanation of how each amount was determined.

A cost avoidance savings is calculated for three types of negative case actions: application denial, case closing and grant reduction. A "grant reduction savings" may be calculated only for actions taken for the Front End Detection System, Eligibility Verification Review and the National Directory of New Hires computer match. A grant reduction savings is calculated when the investigation provides a finding that still allows the case to remain open, but the amount of assistance being provided is lower than if the finding was not present. For example, the investigation revealed that the household stated they did not know they had to report income earned "off the books". The household is still eligible because their needs exceed their income, even with this added income, but the grant is lower than if the investigation had not occurred and the income had not been budgeted.

For the Front End Detection System, there are additional program amounts listed because FEDS data is processed by OTDA on behalf of the Office for Children and Family Services (OCFS) and/or the Department of Health (DOH). For questions regarding Child Care, please contact the OCFS Bureau of Child Care. For questions regarding Medical Assistance, please contact your DOH Medical Assistance Program Representative.

A. Automated Finger Imaging System (AFIS)

AFIS identifies duplicate applicants and recipients statewide through finger images. A cost avoidance savings is calculated in two situations:

- 1. An applicant or recipient attempts to obtain duplicate benefits, the AFIS system automatically notifies the LDSS, and the LDSS prevents the case from opening or continuing;
- 2. The LDSS denies benefits to an applicant or a recipient because they have failed to comply with finger imaging requirements; these requirements vary from program to program.

See Attachment I, Section 1 for the monthly cost avoidance amounts for AFIS. This monthly amount is then multiplied by 12 months to determine the total cost avoidance for the action taken.

B. Electronic Benefit Transfer (EBT) Out-of-State Match for Temporary Assistance

The EBT Out-of-State Match identifies Temporary Assistance recipients who are consistently transacting their benefits in states that are non-contiguous to New York State. A cost avoidance savings is calculated when the LDSS closes the cases identified by this Match.

See Attachment I, Section 2 for the monthly cost avoidance amount for this Match. This monthly amount is then multiplied by 12 months to determine the total cost avoidance for the action taken.

C. Front End Detection System (FEDS)/Eligibility Verification Review (EVR)

The State-mandated FEDS process for Family Assistance, Safety Net and Food Stamp cases consists of eligibility workers referring applications for investigations when they meet certain indicators that cannot be resolved, such as "Supported by loans or gifts from

family or friends". A cost avoidance savings is calculated when the investigation results in either an application denial or a grant reduction (if the application is approved and a case is opened).

The State-optional EVR process consists of investigations on pre-identified populations. A cost avoidance savings is calculated when the investigation results in either an application denial, case closing or a grant reduction.

See Attachment I, Section 3 for the monthly cost avoidance amount for either FEDS or EVR. This monthly amount is then multiplied by six months to determine the total cost avoidance for the action taken.

D. Intentional Program Violations (IPVs)

Applications and cases must be investigated for a variety of reasons. Investigative units may receive an investigative referral from the eligibility worker through the mandated FEDS process; they may receive an anonymous tip, etc. If the investigation indicates that the applicant or recipient willfully attempted to defraud the assistance program(s), the investigator pursues an Intentional Program Violation. A cost avoidance savings is calculated when the IPV is proven and the individual is prohibited from receiving assistance for a specified amount of time.

See Attachment I, Section 4 for the monthly cost avoidance amount. This amount is then multiplied by the number of months of the sanction period.

Note: For permanent disqualifications in the Food Stamp program, the monthly amount of cost avoidance savings is multiplied by 60 months.

E. National Directory of New Hires (NDNH)/Verified Employment Data (VED) Match

The NDNH Match identifies Temporary Assistance recipients who potentially have recently secured a job. OTDA, after confirming the job, notifies eligibility workers of the verified income through the NDNH/VED resource contained in the Welfare Management System's Resource File Integration Subsystem. The eligibility worker must review that data to determine if the VED income has been budgeted properly in the TA case. A cost avoidance savings is calculated when the eligibility worker determines that the income had not been budgeted properly, adds it to the budget and closes the case if the recipient is now ineligible due to excess income.

See Attachment I, Section 5 for the monthly cost avoidance amount for NDNH/VED case actions. This monthly amount is then multiplied by six months to determine the total cost avoidance for the action taken.

F. Prison Match (State)

The Prison Match identifies recipients who are incarcerated and are therefore ineligible for benefits because their needs are being met. A cost avoidance savings is calculated when the LDSS prohibits that individual from receiving assistance due to their incarceration. See Attachment I, Section 6 for the monthly cost avoidance amount for this Match. This monthly amount is then multiplied by 12 months to determine the total cost avoidance for the action taken.

G. Public Assistance Recipient Information System (PARIS) Match

The PARIS Interstate Match identifies recipients who are actively receiving assistance in other states. A cost avoidance savings is calculated when the LDSS either: removes the active individual from the case or closes the single person case.

See Attachment I, Sections 7A and 7B for the monthly cost avoidance amount for this Match. This monthly amount is then multiplied by 12 months to determine the total cost avoidance for the action taken. Section 7A contains amounts for a multi-person case closing. Section 7B contains amounts for a single person case closing.

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